

2018 Current Fiscal Year Report: Advisory Committee on Arlington National Cemetery

Report Run Date: 06/05/2019 05:13:26 AM

1. Department or Agency

Department of Defense

2. Fiscal Year

2018

3. Committee or Subcommittee

Advisory Committee on Arlington National Cemetery

3b. GSA Committee No.

73697

4. Is this New During Fiscal Year?

No

5. Current Charter

07/31/2018

6. Expected Renewal Date

07/31/2020

7. Expected Term Date

8a. Was Terminated During Fiscal Year?

No

8b. Specific Termination Authority

8c. Actual Term Date

9. Agency Recommendation for Next Fiscal Year

Continue

10a. Legislation Req to Terminate?

Yes

10b. Legislation Pending?

Not Applicable

11. Establishment Authority Statutory (Congress Created)

12. Specific Establishment Authority

10 U.S.C. § 4723 (Enacted in Public Law)

13. Effective Date

09/17/2010

14. Committee Type

Continuing

14c. Presidential?

No

15. Description of Committee Other Committee

16a. Total Number of Reports

No Reports for this Fiscal Year

17a. Open Meetings 8 17b. Closed Meetings 0 17c. Partially Closed Meetings 0 17d. Total Meetings 8

Purpose

The Advisory Committee on Arlington National Cemetery is an independent Federal advisory committee chartered to provide the Secretary of the Army independent advice and recommendations on Arlington National Cemetery, including, but not limited to, cemetery administration, the erection of memorials at the cemetery, and master planning for the cemetery. The Secretary of the Army may act on the Committee's advice and recommendations

Start

End

11/08/2017 - 11/08/2017

The Advisory Committee on Arlington National Cemetery is an independent Federal advisory committee chartered to provide the Secretary of the Army independent advice and recommendations on Arlington National Cemetery, including, but not limited to, cemetery administration, the erection of memorials at the cemetery, and master planning for the cemetery. The Secretary of the Army may act on the Committee's advice and recommendations

05/08/2018 - 05/08/2018

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[Honor Subcommittee]	<p>The Advisory Committee on Arlington National Cemetery is an independent Federal advisory committee chartered to provide the Secretary of the Army independent advice and recommendations on Arlington National Cemetery, including, but not limited to, cemetery administration, the erection of memorials at the cemetery, and master planning for the cemetery. The Secretary of the Army may act on the committee's advice and recommendations. The Honor Subcommittee is directed to provide independent recommendations of methods to address the long-term future of Arlington National Cemetery, including how best to extend the active burials and on what ANC should focus once all available space has been used.</p>	11/07/2017 - 11/07/2017
[Honor Subcommittee]	<p>The Advisory Committee on Arlington National Cemetery is an independent Federal advisory committee chartered to provide the Secretary of the Army independent advice and recommendations on Arlington National Cemetery, including, but not limited to, cemetery administration, the erection of memorials at the cemetery, and master planning for the cemetery. The Secretary of the Army may act on the committee's advice and recommendations. The Honor Subcommittee is directed to provide independent recommendations of methods to address the long-term future of Arlington National Cemetery, including how best to extend the active burials and on what ANC should focus once all available space has been used.</p>	01/30/2018 - 01/30/2018
[Honor Subcommittee]	<p>The Advisory Committee on Arlington National Cemetery is an independent Federal advisory committee chartered to provide the Secretary of the Army independent advice and recommendations on Arlington National Cemetery, including, but not limited to, cemetery administration, the erection of memorials at the cemetery, and master planning for the cemetery. The Secretary of the Army may act on the committee's advice and recommendations. The Honor Subcommittee is directed to provide independent recommendations of methods to address the long-term future of Arlington National Cemetery, including how best to extend the active burials and on what ANC should focus once all available space has been used.</p>	05/07/2018 - 05/07/2018
[Remember and Explore Subcommittee]	<p>The Advisory Committee on Arlington National Cemetery is an independent Federal advisory committee chartered to provide the Secretary of the Army independent advice and recommendations on Arlington National Cemetery, including, but not limited to, cemetery administration, the erection of memorials at the cemetery, and master planning for the cemetery. The Secretary of the Army may act on the committee's advice and recommendations. The Remember and Explore Subcommittee is directed to provide recommend methods to maintain the Tomb of the Unknown Soldier Monument, including the cracks in the large marble sarcophagus, the adjacent marble slabs, and the potential replacement marble stone for the sarcophagus already gifted to the Army; accomplish an independent assessment of requests to place commemorative monuments; and identify means to capture and convey ANC's history, including Section 60 gravesite mementos, and improve the quality of visitors' experiences now and for generations to come.</p>	11/08/2017 - 11/08/2017
[Remember and Explore Subcommittee]	<p>The Advisory Committee on Arlington National Cemetery is an independent Federal advisory committee chartered to provide the Secretary of the Army independent advice and recommendations on Arlington National Cemetery, including, but not limited to, cemetery administration, the erection of memorials at the cemetery, and master planning for the cemetery. The Secretary of the Army may act on the committee's advice and recommendations. The Remember and Explore Subcommittee is directed to provide recommend methods to maintain the Tomb of the Unknown Soldier Monument, including the cracks in the large marble sarcophagus, the adjacent marble slabs, and the potential replacement marble stone for the sarcophagus already gifted to the Army; accomplish an independent assessment of requests to place commemorative monuments; and identify means to capture and convey ANC's history, including Section 60 gravesite mementos, and improve the quality of visitors' experiences now and for generations to come.</p>	05/07/2018 - 05/07/2018

Number of Committee Meetings Listed: 8

	Current FY	Next FY
18a(1). Personnel Pmts to Non-Federal Members	\$0.00	\$0.00
18a(2). Personnel Pmts to Federal Members	\$0.00	\$0.00
18a(3). Personnel Pmts to Federal Staff	\$232,000.00	\$232,000.00
18a(4). Personnel Pmts to Non-Member Consultants	\$0.00	\$0.00
18b(1). Travel and Per Diem to Non-Federal Members	\$19,000.00	\$22,400.00
18b(2). Travel and Per Diem to Federal Members	\$1,650.00	\$3,000.00
18b(3). Travel and Per Diem to Federal Staff	\$0.00	\$0.00
18b(4). Travel and Per Diem to Non-member Consultants	\$0.00	\$0.00
18c. Other(rents,user charges, graphics, printing, mail, etc.)	\$9,800.00	\$9,800.00
18d. Total	\$262,450.00	\$267,200.00
19. Federal Staff Support Years (FTE)	1.60	1.60

20a. How does the Committee accomplish its purpose?

The Committee provides the Secretary of Defense, through the Secretary of the Army, independent advice and recommendations with respect to the administration of Arlington National Cemetery, the erection of memorials at the cemetery, and master planning for the cemetery by periodic reports and recommendations.. Not later than 90 days after receiving a report or recommendations from the Committee, the Secretary of the Army submits the report to the Chairs and Ranking Members of the Congressional Defense Committees and the Congressional Committees on Veterans' Affairs. Comments and recommendations that the Secretary of the Army considers appropriate are included.

20b. How does the Committee balance its membership?

The Committee is authorized nine members who are preeminent authorities in their respective fields of interest or expertise. Membership includes one member nominated by the Secretary of Veterans Affairs, one member nominated by the Secretary of the American Battle Monuments Commission, and no more than 7 members nominated by the Secretary of the Army.

20c. How frequent and relevant are the Committee Meetings?

Meeting at an estimated Quarterly frequency allows the Committee adequate time to study and research strategic issues, provide input to the development of relevant agenda items, and prepare timely input for the Secretary of the Army to consider regarding strategic planning, policy, and future of Arlington National Cemetery.

20d. Why can't the advice or information this committee provides be obtained elsewhere?

Public Law 112-81 § 591, National Defense Authorization Act for Fiscal Year 2012, established the Advisory Committee on Arlington National Cemetery, a non-discretionary Committee to provide the Secretary of Defense, through the Secretary of the Army, independent advice and recommendations, with respect to the administration of Arlington National Cemetery, the erection of memorials at the cemetery, and master planning for the cemetery.

20e. Why is it necessary to close and/or partially closed committee meetings?

N/A

21. Remarks

The Committee met only three times in FY18 due to conflicts in schedules and members availability. However, in fulfilling it's Chartered responsibilities, the Committee received and studied reports regarding the following issues: - Commemorative Monument status; - Administrative Building renovation project; - National dialogue and 2 public surveys regarding the future of ANC; - Southern Expansion project; - ANC Master Plan; - Future Capacity Assessment; - Tomb of the Unknown Soldier Anniversary and Repair Status; - Private Marker Policy change; - Funeral Queuing Lanes project; and - ANC Military Funeral Honors Study;

Designated Federal Officer

Renea Yates DFO

Committee Members	Start	End	Occupation	Member Designation
Castagnetti, Gene	01/24/2017	01/23/2021	Retired military (COL USMC) - Veterans' Affairs, Military Cemetery Operations	Special Government Employee (SGE) Member
Edwards, Thomas	08/01/2012	07/31/2018	Former Congressman - Legislation, Military Families	Special Government Employee (SGE) Member
Fetherson, Ronald	09/11/2014	09/10/2019	Retired military (SGM USMC) - Gov't employee at HQUSMC; Senior enlisted perspectives, Military families	Regular Government Employee (RGE) Member
Fix, Debra	08/01/2012	07/31/2019	Retired military (COL USA) - Organizational Mgmt Oversight; Military families	Special Government Employee (SGE) Member
Kelley, Thomas	08/01/2012	07/31/2018	Retired military (CAPT USN) - Medal of Honor Recipient; Veterans Affairs	Special Government Employee (SGE) Member
Peake, James	08/01/2012	07/31/2018	Retired military (LTG USA) - Veterans' Affairs; Health care and Disability issues	Special Government Employee (SGE) Member

Castagnetti, Gene [Honor Subcommittee]	01/24/2017 01/23/2021	Retired military (COL USMC) - Veterans' Affairs, Military Cemetery Operations	Special Government Employee (SGE) Member Regular
Duval, Rose [Honor Subcommittee]	12/04/2016 03/22/2019	Retired military (MSGT USAF) - Gov't employee Nat Security Prof Dev Integration Office; Gold Star Mother, Military families	Government Employee (RGE) Member Special
Edwards, Thomas [Honor Subcommittee]	08/01/2012 07/31/2018	Former Congressman - Legislation, Military Families	Government Employee (SGE) Member Regular
Farley, Mark [Honor Subcommittee]	03/23/2015 03/22/2019	Retired military (CSM USA) - Gov't employee, Ft Leonard Wood; Senior enlisted perspectives, Military families	Government Employee (RGE) Member Special
Hess, Robert [Honor Subcommittee]	06/24/2015 06/23/2019	Retired military (COL USA) - Director, UAS Engineering; Gold Star Father, Military families	Government Employee (SGE) Member Special
Kelley, Thomas [Honor Subcommittee]	08/01/2012 07/31/2018	Retired military (CAPT USN) - Medal of Honor Recipient; Veterans Affairs	Government Employee (SGE) Member Special
Manion, Ryan [Honor Subcommittee]	02/23/2017 02/22/2020	Board of Directors NAVSO - President Travis Manion Foundation; Gold Star Sibling, Military families	Government Employee (SGE) Member Special
Peake, James [Honor Subcommittee]	08/01/2012 07/31/2018	Retired military (LTG USA) - Veterans' Affairs; Health care and Disability issues	Government Employee (SGE) Member Regular
Duval, Rose [Remember and Explore Subcommittee]	12/04/2016 03/22/2019	Retired military (MSGT USAF) - Gov't employee Nat Security Prof Dev Integration Office; Gold Star Mother, Military families	Government Employee (RGE) Member Special
Edwards, Thomas [Remember and Explore Subcommittee]	12/04/2016 07/31/2018	Former Congressman - Legislation, Military Families	Government Employee (SGE) Member Regular
Farley, Mark [Remember and Explore Subcommittee]	12/04/2016 03/22/2019	Retired military (CSM USA) - Gov't employee, Ft Leonard Wood; Senior enlisted perspectives, Military families	Government Employee (RGE) Member Regular
Fetherson, Ronald [Remember and Explore Subcommittee]	12/04/2016 09/10/2019	Retired military (SGM USMC) - Gov't employee at HQUSMC; Senior enlisted perspectives, Military families	Government Employee (RGE) Member Special
Fix, Debra [Remember and Explore Subcommittee]	12/04/2016 07/31/2019	Retired military (COL USA) - Organizational Mgmt Oversight; Military families	Government Employee (SGE) Member Special
Hess, Robert [Remember and Explore Subcommittee]	12/04/2016 06/23/2019	Retired military (COL USA) - Director, UAS Engineering; Gold Star Father, Military families	Government Employee (SGE) Member

Number of Committee Members Listed: 21

Narrative Description

The Committee shall provide the Secretary of Defense, through the Secretary of the Army, independent advice and recommendations, with respect to the administration of Arlington National Cemetery, the erection of memorials at the cemetery, and master planning for the cemetery.

What are the most significant program outcomes associated with this committee?

Checked if Applies

- | | |
|---|-------------------------------------|
| Improvements to health or safety | <input type="checkbox"/> |
| Trust in government | <input checked="" type="checkbox"/> |
| Major policy changes | <input type="checkbox"/> |
| Advance in scientific research | <input type="checkbox"/> |
| Effective grant making | <input type="checkbox"/> |
| Improved service delivery | <input checked="" type="checkbox"/> |
| Increased customer satisfaction | <input checked="" type="checkbox"/> |
| Implementation of laws or regulatory requirements | <input checked="" type="checkbox"/> |
| Other | <input type="checkbox"/> |

Outcome Comments

The Committee was codified into law within NDAA 2012, 10 USC 446.

What are the cost savings associated with this committee?

Checked if Applies

- | | |
|----------------------------|-------------------------------------|
| None | <input type="checkbox"/> |
| Unable to Determine | <input checked="" type="checkbox"/> |
| Under \$100,000 | <input type="checkbox"/> |
| \$100,000 - \$500,000 | <input type="checkbox"/> |
| \$500,001 - \$1,000,000 | <input type="checkbox"/> |
| \$1,000,001 - \$5,000,000 | <input type="checkbox"/> |
| \$5,000,001 - \$10,000,000 | <input type="checkbox"/> |
| Over \$10,000,000 | <input type="checkbox"/> |
| Cost Savings Other | <input type="checkbox"/> |

Cost Savings Comments

Nature of Committee is not designed to be a cost savings.

What is the approximate Number of recommendations produced by this committee for the life of the committee?

12

Number of Recommendations Comments

The Committee made 1 recommendation in FY 2012, to establish three subcommittees (Honor, Remember and Explore) and the agency implemented the 1 recommendation. The Committee made 2 recommendations in FY 2013 and the agency implemented both (2) recommendations. 1) Arlington National Cemetery to further institutionalize efforts to preserve the cemetery's cultural and natural history by pursuing designation as an arboretum. 2) Army enact policies to remove of all non-natural items (e.g., wind chimes, lights, trinkets, etc.) from the trees, shrubbery and bushes in Section 60. The Committee made 2 recommendations in FY 2014 and the agency implemented both (2) recommendations. 1) The Army ends the current Section 60 Mementos collection program no later than 31 Dec 2014 or upon withdrawal of combat troops from Afghanistan. 2) The Army designates all items previously collected and retained as part of the Section 60 Mementos Program as a historical memorial collection. In FY15, the Committee rendered 1 recommendation that did not provide a definitive action for SecArmy. In accordance with Title 10 Part 4723, the Committee submitted comments on one proposal for placement of a monument at ANC. The committee deliberated the proposed commemorative monument as requested by the VHPA. The monument request was the first the committee has had to consider since the public law change requiring the SecArmy to consult with the committee prior to approving or disapproving. Unfortunately the committee vote was split, 3 In Favor Of and 3 Against recommending approval for placement of this monument in Arlington National Cemetery. As a result, no definitive recommendation can be made for this monument. a. Those voting for a favorable recommendation to place the monument included the Committee Chair, Honorable Max Cleland, Mr. Thomas Kelley and Mr. Chet Edwards. The arguments for the placement of the monument included: (1) Monument should be given serious consideration due to the disproportionate loss of life compared to the number of lives these pilots saved in the Vietnam conflict. (2) The number of Vietnam pilots interred at ANC. (3) The 50th commemoration of the Vietnam War makes this monument appropriate. b. Those voting against recommending placement of the monument included Mr. James Peake, Mr. Russell Davis, and Mrs. Debra Fix. Mr. Ronald Fetherson was not present. The arguments against placement of the monument included: (1) ANC's fundamental mission and purpose is for internment, ANC is not a monument park. Other more commemorative efforts could be used to pay tribute to those who were lost by creation of a tour so that the

sacrifices of individuals who are interred here can be remembered.(2)Recommending one monument over others is a deliberate decision and makes it difficult to deny others with equally compelling commemorations. Over time future burial space will be exhausted.(3)Approval will negatively impact space in the cemetery over time. However, after reviewing the Committee Report, the Secretary disapproved the VHPA request.In FY16 the Committee made 3 recommendations: (1) Approve revising the Committee Charter to: (a) reflect Co-Chairs for the Full Committee, (b) Combine the Remember and the Explore Subcommittees, and (c) appoint Mr. Davis as Chair of the combined subcommittee; (2) Disapprove proposed commemorative monuments as requested by both the 8th and 12th Armor Division Associations; and (3) Approve naming a new street and loop in the Millennium Project separately in honor of GySgt Jonathan Gifford (U.S. Marine Corps) and Ms. Ida Lewis (U.S. Lighthouse Service which would be later absorbed into the U.S. Coast Guard. The Agency implemented all three recommendations.In FY17 the Committee made two recommendations (1) Disapprove a request by the National Army Security Agency Association to place a commemorative monument within ANC and (2) Appoint CSM Mark L. Farley, USA (Ret) as Chair of the Remember and Explore Subcommittee in relief of LtGen Russell Davis USAF (Ret) who retired from the Committee on July 31, 2017.In FY18 the Committee recommended SecArmy approve changing ANC policy of providing Funeral Escorts for grades E-9 and above to a policy of providing Funeral Escorts to the grades of E-9, W-4, and O-4, and above to reduce waiting time for families scheduling services, increase operational efficiency, and conserve limited resources.

What is the approximate Percentage of these recommendations that have been or will be Fully implemented by the agency?

92%

% of Recommendations Fully Implemented Comments

The Committee made 1 recommendation in FY 2012, and the agency implemented the 1 recommendation.The Committee made 2 recommendations in FY 2013 and the agency implemented both (2) recommendations.1) Arlington National Cemetery to further institutionalize efforts to preserve the cemetery's cultural and natural history by pursuing designation as an arboretum. 2) Army enact policies to remove of all non-natural items (e.g., wind chimes, lights, trinkets, etc.) from the trees, shrubbery and bushes in Section 60. The Committee made 2 recommendations in FY 2014 and the agency implemented both (2) recommendations.1) The Army end the current Section 60 Mementos collection program no later than 31 Dec 2014 or upon withdrawal of combat troops from Afghanistan.2) The Army designate all items previously collected and retained as part of the Section 60 Mementos Program as a historical memorial collection.The Committee

provided comments to the SecArmy with a split vote in FY2015 and the agency did not fully implement the proposed action and approve placement of the VHPA commemorative monument. In FY16 the Committee made 3 recommendations: (1) Approve revising the Committee Charter to: (a) reflect Co-Chairs for the Full Committee, (b) Combine the Remember and the Explore Subcommittees, and (c) appoint Mr. Davis as Chair of the combined subcommittee; (2) Disapprove proposed commemorative monuments as requested by both the 8th and 12th Armor Division Associations; and (3) Approve naming a new street and loop in the Millennium Project separately in honor of GySgt Jonathan Gifford (U.S. Marine Corps) and Ms. Ida Lewis (U.S. Lighthouse Service which would be later absorbed into the U.S. Coast Guard. The Agency implemented all three recommendations. In FY17 the Committee made two recommendations (1) Disapprove a request by the National Army Security Agency Association to place a commemorative monument within ANC and (2) Appoint CSM Mark L. Farley, USA (Ret) as Chair of the Remember and Explore Subcommittee in relief of LtGen Russell Davis USAF (Ret) who retired from the Committee on July 31, 2017. The Agency implemented both recommendations. In FY18 the Committee voted unanimously to recommend SecArmy approve a change to ANC policy of providing Funeral Escorts for grades E-9 and above to a policy of providing Funeral Escorts to the grades of E-9, W-4 and above, and O-4 and above to reduce waiting time for families scheduling services, increase operational efficiency, and conserve limited resources. The Agency decision is pending. Additionally, the Committee may meet again in FY18 to consider recommending SecArmy approve changes to current interment / inurnment eligibility to ensure ANC remains open well in to the future as outlined by Public Law

What is the approximate Percentage of these recommendations that have been or will be Partially implemented by the agency?

0%

% of Recommendations Partially Implemented Comments

N/A

Does the agency provide the committee with feedback regarding actions taken to implement recommendations or advice offered?

Yes ☒ No ☐ Not Applicable ☐

Agency Feedback Comments

Via reports and memoranda and notification to Congress.

What other actions has the agency taken as a result of the committee's advice or recommendation?

Checked if Applies

Reorganized Priorities	<input type="checkbox"/>
Reallocated resources	<input type="checkbox"/>
Issued new regulation	<input type="checkbox"/>
Proposed legislation	<input type="checkbox"/>
Approved grants or other payments	<input type="checkbox"/>
Other	<input type="checkbox"/>

Action Comments

N/A

Is the Committee engaged in the review of applications for grants?

No

Grant Review Comments

None

How is access provided to the information for the Committee's documentation?

Checked if Applies

Contact DFO	<input checked="" type="checkbox"/>
Online Agency Web Site	<input checked="" type="checkbox"/>
Online Committee Web Site	<input checked="" type="checkbox"/>
Online GSA FACA Web Site	<input checked="" type="checkbox"/>
Publications	<input type="checkbox"/>
Other	<input type="checkbox"/>

Access Comments

None